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MEMORANDUM

TO: Jennifer Wolsing, General Counsel, Kentucky Horse Racing Commission

FROM: Emily Caudill, Regulations Compiler

RE: Proposed Amendment or New Regulation – 810 KAR 004:001, 810 KAR 004:010, 810 KAR 004:030, and 810 KAR 004:040.

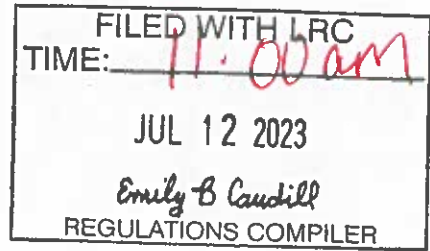
DATE: July 11, 2023

A copy of each administrative regulation listed above is enclosed for your files. These regulations are tentatively scheduled for review by the Administrative Regulation Review Subcommittee at its **OCTOBER 2023** meeting. We will notify you of the date and time of this meeting once it has been scheduled.

Pursuant to KRS 13A.280, *if* comments are received during the public comment period, a Statement of Consideration or a one-month extension request for these regulations is due **by noon on October 13, 2023**. Please reference KRS 13A.270 and 13A.280 for other requirements relating to the public hearing and public comment period and Statements of Consideration.

If you have questions, please contact us at RegsCompiler@LRC.ky.gov or (502) 564-8100.

Enclosures



1 PUBLIC PROTECTION CABINET

2 KENTUCKY HORSE RACING COMMISSION

3 (Amendment)

4 810 KAR 4:040. Running of the race.

5 RELATES TO: KRS 230.215(2), 230.260(1)

6 STATUTORY AUTHORITY: KRS 230.215(2), 230.260(8)

7 NECESSITY, FUNCTION, AND CONFORMITY: KRS 230.215(2) and 230.260(8) authorize the
8 Kentucky Horse Racing Commission to promulgate administrative regulations prescribing the
9 conditions under which racing shall be conducted in Kentucky. This administrative regulation sets
10 forth the standards and requirements governing the running of a horse race.

11 Section 1. Post Time. Post time for the first race on each racing day shall be approved by the
12 commission. Post time for subsequent races on the same program shall be fixed by the pari-
13 mutuels manager. No race shall start after 11:55 p.m.

14 Section 2. Horses in paddock not to be touched. Only the following persons may touch a horse
15 while in the paddock:

16 (1) Licensed owner;

17 (2) Licensed trainer;

18 (3) Authorized stable personnel;

19 (4) Paddock judge;

20 (5) Horse identifier;

1 (6) Assigned valet;

2 (7) Steward;

3 (8) Farrier;

4 (9) Outrider; or

5 (10) Jockey.

6 Section 3. Trainer Responsibility. The trainer shall be responsible for:

7 (1) Arrival in the paddock, at the time prescribed by the paddock judge, of each horse entered;

8 (2) Supervising the saddling of each horse entered; and

9 (3) Providing his or her assistant trainer or another licensed trainer to serve as a substitute if
10 absent from a track where the trainer's horses are participating in races.

11 Section 4. Withdrawal of a Horse. A horse whose starting is mandatory shall run the course,
12 except that the stewards may order the withdrawal of a horse at any time up to the actual start
13 of a race.

14 Section 5. Walkover. If at the time for saddling, only one (1) horse, or horses owned by only one
15 (1) stable, will be weighed out, the horse or horses of single ownership shall be ridden past the
16 stewards' stand, go to the post, and then move over the course before determination of the
17 winner.

18 Section 6. Parade to the Post; Time.

19 (1) All horses shall parade and carry their declared weight from the paddock to the starting post.

20 (a) The parade shall pass the stewards' stand.

21 (b) After passing the stewards' stand once, horses may break formation and canter, warm up,
22 or go as they please to the post.

1 (c) With the permission of the stewards, a horse may be excused from parading with the other
2 horses.

3 (2) The parade to the post shall not exceed twelve (12) minutes from the time the field enters
4 upon the track, except in cases of unavoidable delay.

5 (3) If a jockey is thrown on the way to the post:

6 (a) The jockey shall remount at the point at which thrown; or

7 (b) If the jockey is so injured as to require a substitute jockey, the horse shall be returned to
8 the paddock where the horse shall be remounted by a substitute jockey.

9 Section 7. Lead Pony. A horse may be led to the post by a lead pony. Lead ponies may be excluded
10 from the paddock or walking ring, at the discretion of the stewards.

11 Section 8. Control of Horses and Jockeys by Starter. Horses and jockeys shall be under the control
12 of the starter from the moment they enter the track until the race is started.

13 (1) The starter may grant a delay if an injury occurs to any jockey or if a jockey's equipment
14 malfunctions. During the delay, the stewards may require all jockeys to dismount.

15 (2) The starter shall unload the horses in the gate when instructed by the stewards if:

16 (a) A horse breaks through the gate or unseats its jockey after any of the field is loaded in the
17 starting gate; and

18 (b) The horse is not immediately taken in hand by the outrider and brought back for reloading.

19 (3) The starter shall reload the horses in their proper order upon order of the stewards.

20 (4) The starter shall report all causes of delay to the stewards.

21 (5) A person other than the jockey, starter, or assistant starter shall not strike a horse or attempt,
22 by shouting or other means, to assist the horse in getting a start.

1 Section 9. Starting Gate. Races on the flat shall use a starting gate approved by the commission
2 unless exempted by the stewards. Exempted races shall not start until the assistant starter has
3 dropped the flag in answer to the starter.

4 Section 10. Horses Left at Post.

5 (1) If a door at the front of the starting gate fails to open properly and timely when the starter
6 dispatches the field, or if a horse has inadvertently not been loaded in the starting gate when the
7 field is dispatched, thereby causing the horse to be left at the post, the starter shall immediately
8 report the circumstance to the stewards who shall:

9 (a) Immediately post the "inquiry" sign;

10 (b) Advise the public to hold all pari-mutuel tickets; and

11 (c) Determine, after consulting with the starter and viewing the race replay, whether or not
12 the horse was precluded from obtaining a fair start.

13 (2) If the stewards determine that the horse was precluded from obtaining a fair start, the
14 stewards shall rule the horse a nonstarter and shall order money wagered on the horse deducted
15 from the pari-mutuel pool and refunded to holders of pari-mutuel tickets on the horse, unless
16 the horse ruled a nonstarter is part of a pari-mutuel entry and another horse in the entry is not
17 left at the post, in which case there shall not be a pari-mutuel refund.

18 (3) Stakes fees for a ruled nonstarter shall be refunded to the owner.

19 (4) The starter may, in his or her discretion, place an unruly or fractious horse on the outside of
20 the starting gate and one (1) length behind the starting line. If the horse so stationed outside the
21 starting gate by the starter dwells or refuses to break with the field and is thereby left at the post,

1 there shall not be a refund of pari-mutuel wagers on the horse nor refund of stakes fees paid for
2 the horse.

3 (5) The use of a flipping halter as safety equipment may be permitted in Quarter Horse races
4 only, at a trainer's discretion, if approved by track management and the starter. The use of a
5 flipping halter shall be noted at time of entry and in the official program.

6 (6) If the Stewards in a Quarter Horse race determine that a door at the front of the starting gate
7 failed to open properly or timely due to a horse equipped with a flipping halter:

8 (a) The Stewards shall rule the horse to be a starter and eligible for race placement and
9 purse earnings; and

10 (b) There shall not be a pari-mutuel refund.

11 Section 11. Horses Failing to Finish. Any horse that starts in a race but does not cross the finish
12 line or is not ridden across the finish line by the jockey with whom it starts the race shall be
13 declared unplaced and shall receive no portion of the purse money.

14 Section 12. Fouls.

15 (1) A leading horse if clear is entitled to any part of the track.

16 (2) If a leading horse or any other horse in a race swerves or is ridden to either side so as to
17 interfere with, intimidate, or impede any other horse or jockey, or to cause the same result, this
18 action shall be deemed a foul.

19 (3) If a jockey strikes another horse or jockey, it is a foul.

20 (4) If, in the opinion of the stewards, a foul alters the finish of a race, an offending horse may be
21 disqualified by the stewards.

1 (5) In a Quarter Horse straightaway race, every horse shall maintain position as nearly as possible
2 in the lane in which the horse starts.

3 (6) If a horse is disqualified for interference during the running of Quarter Horse time trials, the
4 disqualified horse shall receive the time of the horse it is immediately placed behind, plus one
5 one-thousandth second. The disqualified horse shall be eligible to qualify for a final or consolation
6 race based upon the assigned time.

7 Section 13. Stewards to Determine Foul Riding.

8 (1) A jockey shall make a best effort to control and guide his or her mount in such a way as not to
9 cause a foul.

10 (2) The stewards shall take cognizance of riding that results in a foul, irrespective of whether or
11 not an objection is lodged.

12 (3) If, in the opinion of the stewards, a foul is committed as a result of a jockey not making a best
13 effort to control and guide his or her mount to avoid a foul, whether or not intentionally or
14 through carelessness or incompetence, the jockey may be penalized at the discretion of the
15 stewards.

16 Section 14. Horses to be Ridden Out.

17 (1) Every horse in every race shall be ridden so as to win or finish as near as possible to first and
18 demonstrate the best and fastest performance of which it is capable at the time, while in
19 compliance with Section 15 of this administrative regulation.

20 (2) A horse shall not be eased up without adequate cause, even if it has no apparent chance to
21 earn a portion of the purse money.

1 (3) A jockey who unnecessarily causes a horse to shorten stride may be penalized at the
2 discretion of the stewards.

3 (4) Stewards shall take cognizance of any marked reversal of form of a horse and shall conduct
4 inquiries of the licensed owner, licensed trainer, and all other persons connected with the horse.

5 (5) If the stewards find that the horse was deliberately restrained or impeded in any way or by
6 any means so as not to win or finish as near as possible to first, any person found to have
7 contributed to that circumstance may be penalized at the discretion of the stewards.

8 Section 15. Use of Riding Crops.

9 (1) Although the use of a riding crop is not required, a jockey who uses a riding crop during a
10 race shall do so only in a manner consistent with exerting his or her best efforts to win.

11 (2) In any race in which a jockey will ride without a riding crop, an announcement of that fact
12 shall be made over the public address system.

13 (3) An electrical or mechanical device or other expedient designed to increase or retard the
14 speed of a horse, other than a riding crop approved by the stewards pursuant to 810 KAR 4:010,
15 Section 11 shall not be possessed by anyone, or applied by anyone to a horse at any time at a
16 location under the jurisdiction of the racing commission.

17 (4) A riding crop shall not be used on a two (2) year-old horse in races before April 1 of each
18 year.

19 (5) Allowable Uses of a Riding Crop.

20 (a) The riding crop may be used at any time, without penalty, if, in the opinion of the stewards,
21 the riding crop is used to avoid a dangerous situation or preserve the safety of other riders or
22 horses in a race.

1 (b) If necessary during a race, a riding crop may be used in a backhanded or underhanded
2 fashion from the 3/8 pole to the finish line. This use shall not be counted toward the use of
3 the crop six (6) times in the overhand fashion, as allowed in subsection (6) of this section . The
4 use of the crop shall not rise above the rider's helmet at any point.

5 (c) A riding crop may also be used if:

- 6 1. The horse is tapped on the shoulder with the crop in the down position while both hands
7 are holding onto the reins and both hands are touching the neck of the horse; and
- 8 2. The crop is shown or waved without contact with the horse and the horse is given time
9 to respond before the horse is struck.

10 (6) A riding crop may be used to make contact with a horse to maintain focus and concentration,
11 to control the horse for safety of the horse and rider, or to encourage a horse, with the following
12 exceptions:

13 (a) Use of the crop in any manner, other than underhanded or backhanded as established in
14 subsection (5)(b) of this section, or tapping on the shoulder as established in subsection (5)(c)
15 of this section, resulting in more than six (6) times in the overhand manner;

16 (b) Use of the crop and making contact with the horse more than two (2) successive strikes
17 without allowing the horse a chance to respond;

18 (c) Use of the crop with the rider's wrist above helmet height;

19 (d) Use of the crop on the head, flanks, or on any other part of its body other than the
20 shoulders or hindquarters;

21 (e) Use of the crop during the post parade or after the finish of the race except if necessary to
22 control the horse;

- 1 (f) Excessive or brutal use of the crop causing injury to the horse;
- 2 (g) Use of the crop causing welts or breaks in the skin;
- 3 (h) Use of the crop if the horse is clearly out of the race or has obtained its maximum placing;
- 4 and
- 5 (i) Use of the crop even though the horse is showing no response.
- 6 (7) A riding crop shall not be used to strike another person.
- 7 (8) After the race, a horse shall be subject to inspection by a racing official or official veterinarian
- 8 looking for cuts, welts, or bruises in the skin. Any adverse findings shall be reported to the
- 9 stewards.
- 10 (9) A crop may be used during workouts if the use does not violate subsection (6)(c) through (i)
- 11 of this section.
- 12 (10) The giving of instructions by any licensee that, if obeyed, would lead to a violation of this
- 13 section may result in disciplinary action also being taken against the licensee who gave the
- 14 instructions.
- 15 (11) Only padded/shock absorbing riding crops that have not been modified in any way may be
- 16 carried in a race.
- 17 (12) During a race, if a jockey rides in a manner contrary to this rule, the stewards shall impose
- 18 a minimum fine of \$500, a minimum suspension of three (3) days, or both, if in the opinion of
- 19 the stewards, the violation is egregious or intentional. Factors in determining whether a
- 20 violation is egregious shall include at least the following:
- 21 (a) Recent history of similar violations;
- 22 (b) Number of uses over the total and consecutive limits described in this section; and

1 (c) Using the crop in the overhanded position more than six (6) times.

2 Section 16. Other Means of Altering Performance. An electrical or mechanical appliance, other
3 than a riding crop, shall not be used to affect the speed of a horse in a race or workout. A sponge
4 or other object shall not be used to interfere with the respiratory system of a horse. Use or nonuse
5 of ordinary racing equipment shall be consistent and any change of equipment shall be approved
6 by the stewards.

7 Section 17. Official Order of Finish as to Pari-mutuel Payoff. Once satisfied that the order of finish
8 is correct and that the race has been properly run in accordance with the rules and KAR Title 810,
9 the stewards shall order that the official order of finish be confirmed and the official sign posted
10 for the race. The decision of the stewards as to the official order of finish for pari-mutuel wagering
11 purposes shall be final, and no subsequent action shall set aside or alter the official order of finish
12 for the purposes of pari-mutuel wagering.

13 (45 Ky.R. 1923; 3118; eff. 5-31-2019; 48 Ky.R. 610, 1561; eff. 2-1-2022.)

810 KAR 4:040
READ AND APPROVED:

Jonathan Rabinowitz/gjw

07/12/2023

Jonathan Rabinowitz

Date

Chairman, Kentucky Horse Racing Commission

Ray Perry

7/12/2023

Ray Perry

Date

Secretary, Public Protection Cabinet

PUBLIC HEARING AND PUBLIC COMMENT PERIOD

A public hearing on this administrative regulation shall be held at 9:00 AM on September 21, 2023 at 4063 Iron Works Parkway, Building B, Lexington, KY 40511. Individuals interested in being heard at this hearing shall notify this agency in writing by five workdays prior to the hearing, of their intent to attend. If no notification of intent to attend the hearing is received by that date, the hearing may be canceled. This hearing is open to the public. Any person who wishes to be heard will be given an opportunity to comment on the proposed administrative regulation. A transcript of the public hearing will not be made unless a written request for a transcript is made. If you do not wish to be heard at the public hearing, you may submit written comments on the proposed administrative regulation. Written comments shall be accepted through 11:59 PM on September, 2023. Send written notification of intent to be heard at the public hearing or written comments on the proposed administrative regulation to the contact person below.

Contact Person: Jennifer Wolsing

Title: General Counsel

Address: 4063 Iron Works Parkway, Building B, Lexington, KY 40511

Phone: +1 (859) 246-2040

Fax: +1 (859) 246-2039

Email: jennifer.wolsing@ky.gov

REGULATORY IMPACT ANALYSIS AND TIERING STATEMENT

Regulation: 810 KAR 4:040
Contact Person: Jennifer Wolsing
Phone: +1 (859) 246-2040
Email: jennifer.wolsing@ky.gov

(1) Provide a brief summary of:

(a) What this administrative regulation does: This administrative regulation establishes a comprehensive set of rules for the conduct of flat and steeplechase horse races.

(b) The necessity of this administrative regulation: This administrative regulation is necessary to provide a set of rules to ensure the orderly and fair running of flat and steeplechase horse races.

(c) How this administrative regulation conforms to the content of the authorizing statutes: KRS 230.215(2) and 230.260(8) authorize the Commission to promulgate administrative regulations prescribing the conditions under which racing shall be conducted in Kentucky. This administrative regulation prescribes the conditions relating to various aspects of the running of flat and steeplechase races.

(d) How this administrative regulation currently assists or will assist in the effective administration of the statutes: This administrative regulation implements the statutory mandate of the Commission to promulgate regulations prescribing the conditions under which horse racing is conducted in the Commonwealth.

(2) If this is an amendment to an existing administrative regulation, provide a brief summary of:

(a) How the amendment will change this existing administrative regulation: Section 10 is amended to permit the use of a flipping halter in Quarter Horse races only, at a trainer's discretion, if approved by track management and the starter; require that the use of a flipping halter shall be noted at time of entry and in the official program; and state that if the stewards determine a door at the front of the starting gate failed to open properly or timely due to a horse equipped with a flipping halter that the stewards shall rule the horse a starter and there shall not be a pari-mutuel refund. Section 12 is amended to state that in a Quarter Horse straightaway race, every horse shall maintain position as nearly as possible in the lane in which the horse starts and if a Quarter Horse is disqualified for interference during the running of time trials, the disqualified horse shall receive the time of the horse it is immediately placed behind, plus one one-thousandth second.

(b) The necessity of the amendment to this administrative regulation: The amendment to Section 10 is necessary to accommodate the use of a flipping halter in Quarter Horse races and provide related regulations. The amendment to Section 12 is necessary to further safe racing and

provide a time for a Quarter Horse disqualified for interference during the running of time trials.

(c) How the amendment conforms to the content of the authorizing statutes: KRS 230.215(2) and 230.260(8) authorize the Commission to promulgate administrative regulations prescribing the conditions under which racing shall be conducted in Kentucky. This amendment pertains to the running of Quarter Horse races.

(d) How the amendment will assist in the effective administration of the statutes: The amendment will assist in the effective administration of the statutes by providing clear guidelines and regulations regarding the running of Quarter Horse races.

(3) List the type and number of individuals, businesses, organizations, or state and local governments affected by this administrative regulation: The Kentucky Horse Racing Commission and those who engage in Quarter Horse racing will be affected by this administrative regulation.

(4) Provide an analysis of how the entities identified in the previous question will be impacted by either the implementation of this administrative regulation, if new, or by the change, if it is an amendment, including:

(a) List the actions each of the regulated entities have to take to comply with this regulation or amendment: The regulated entities must comply with the regulations regarding flipping halters, the running of the race, and disqualifications during time trials.

(b) In complying with this administrative regulation or amendment, how much will it cost each of the entities: There will be no additional costs.

(c) As a result of compliance, what benefits will accrue to the entities: As a result of compliance, Quarter Horse races will be conducted appropriately, benefitting all engaged in horse racing.

(5) Provide an estimate of how much it will cost the administrative body to implement this administrative regulation:

(a) Initially: There is no initial administrative cost to implement this administrative regulation.

(b) On a continuing basis: There is no continuing administrative cost to implement this administrative regulation

(6) What is the source of the funding to be used for the implementation and enforcement of this administrative regulation: No funding will be necessary to implement and enforce this administrative regulation.

(7) Provide an assessment of whether an increase in fees or funding will be necessary to

implement this administrative regulation, if new, or by the change if it is an amendment: No increase in fees or funding will be necessary to implement this administrative regulation.

(8) State whether or not this administrative regulation established any fees or directly or indirectly increased any fees: This administrative regulation does not establish any new fees or increase any current fees.

(9) TIERING: Is tiering applied? Explain why or why not. Tiering is not applied, because this amended regulation will apply to all similarly situated entities in an equal manner.

FISCAL NOTE

Regulation: 810 KAR 4:040

Contact Person: Jennifer Wolsing

Phone: +1 (859) 246-2040

Email: jennifer.wolsing@ky.gov

(1) What units, parts or divisions of state or local government (including cities, counties, fire departments, or school districts) will be impacted by this administrative regulation? The Kentucky Horse Racing Commission will be impacted by this administrative regulation.

(2) Identify each state or federal statute or federal regulation that requires or authorizes the action taken by the administrative regulation. KRS 230.215(2) and 230.260(8) authorize the action taken by this regulation.

(3) Estimate the effect of this administrative regulation on the expenditures and revenues of a state or local government agency (including cities, counties, fire departments, or school districts) for the first full year the administrative regulation is to be in effect. If specific dollar estimates cannot be determined, provide a brief narrative to explain the fiscal impact of the administrative regulation.

(a) How much revenue will this administrative regulation generate for the state or local government (including cities, counties, fire departments, or school districts) for the first year? This administrative regulation will not generate revenue for state or local government during the first year.

(b) How much revenue will this administrative regulation generate for the state or local government (including cities, counties, fire departments, or school districts) for subsequent years? This administrative regulation will not generate revenue for state or local government during subsequent years.

(c) How much will it cost to administer this program for the first year? There will be no cost to administer this regulation during the first year.

(d) How much will it cost to administer this program for subsequent years? There will be no cost to administer this regulation during subsequent years.

Note: If specific dollar estimates cannot be determined, provide a brief narrative to explain the fiscal impact of the administrative regulation.

Revenues (+/-): Neutral.

Expenditures (+/-): Neutral.

Other Explanation: None.

(4) Estimate the effect of this administrative regulation on the expenditures and cost savings of regulated entities for the first full year the administrative regulation is to be in effect.

(a) How much cost savings will this administrative regulation generate for the regulated entities for the first year? This administrative regulation will generate no cost savings for the regulated entities during the first year.

(b) How much cost savings will this administrative regulation generate for the regulated entities for subsequent years? This administrative regulation will generate no cost savings for the regulated entities during subsequent years.

(c) How much will it cost the regulated entities for the first year? There is no cost for the regulated entities during the first year.

(d) How much will it cost the regulated entities for subsequent years? There will be no cost for the regulated entities during subsequent years.

Note: If specific dollar estimates cannot be determined, provide a brief narrative to explain the fiscal impact of the administrative regulation.

Cost Savings (+/-): Neutral.

Expenditures (+/-): Neutral.

Other Explanation: N/A.

(5) Explain whether this administrative regulation will have a major economic impact, as defined below. *"Major economic impact" means an overall negative or adverse economic impact from an administrative regulation of five hundred thousand dollars (\$500,000) or more on state or local government or regulated entities, in aggregate, as determined by the promulgating administrative bodies. [KRS 13A.010(13)].* This regulation will not have a major economic impact as set forth in the answers to the questions above.